

JUSTIFICATION OF PROGRAM AND PERFORMANCE

Activity: Grants Administration

| Program Components | 1999 Estimate | Uncontr/ Related Changes | Program Changes (+/-) | 2000 Budget Request | Change From 1999 (+/-) |
|---|------------------|--------------------------------|-----------------------------|---------------------------|------------------------------|
| A Urban Park and Recreation Recovery Administration | 294 | 13 | 0 | 307 | +13 |
| B. Historic Preservation Fund Administration | 1,294 | 47 | 0 | 1,341 | +47 |
| C. Native American Graves Protection Grants Administration | 163 | 8 | 0 | 171 | +8 |
| Total Requirements \$(000) | 1,751 | 68 | 0 | 1,819 | +68 |

AUTHORIZATION

16 U.S.C. 2504-2514 Urban Park and Recreation Recovery Act of 1978
16 U.S.C. 470 National Historic Preservation Act
25 U.S.C. 3001-3013 The Native American Graves Protection and Repatriation Act of 1990

OVERVIEW

Grants Administration. policy, and oversight covers administrative expenses associated with the grants-in-aid programs for the Urban Parks and Recreation Fund, the Historic Preservation Fund, and the Native American Graves Protection and Repatriation Act grants program.

APPLICABLE NATIONAL PARK SERVICE MISSION GOALS

IIIa Natural and cultural resources are conserved through formal partnership programs.

A. Urban Park and Recreation Recovery Program Administration FY 1999 Estimated Program and Anticipated Accomplishments

Enacted: \$294,000

The Urban Park and Recreation Recovery (UPARR) program (last funded in FY 1994) provided matching Federal grants to local governments for the rehabilitation of recreation areas in cities and also for the innovative delivery of recreation services. Since no new grant funding has been provided in recent years, outreach and technical assistance activities have been eliminated, and paperwork on active grants has decreased. This funding covers the cost of ongoing fiduciary activities for more than 2,200 sites completed under previous grants and managing a few prior year, but still active, grants to completion. Ongoing park protection efforts includes periodic inspections or grantee certifications of completed project sites to ensure continuing full public access and utility for recreation, as well as processing of accessibility complaints under the Americans with Disabilities Act, and other civil rights mandates.

- Section 1010 of the Urban Park and Recreation Recovery program enabling legislation requires that all sites assisted with a grant be adequately maintained and available for continued public recreation use. Periodic monitoring of such sites is particularly important in urban areas where rapidly changing environments make the risk of conversion to non-

National Recreation and Preservation/Grants Administration

recreation uses higher. Other stewardship provisions for the grants are defined by Title X of Public Law 95-625, the Civil Rights Act of 1964; and the Americans with Disabilities Act of 1990.

With the \$294,000 in funding provided for this program in fiscal year 1999, the NPS will close out eleven active projects, inspect and certify as operational an estimated 452 project sites, and continue to ensure access to all recreation programs and facilities in accord with the legislative mandate of the program. In fiscal year 2000, the NPS will use the base funding to close out remaining active projects and continue ongoing compliance activities by inspecting through grantee certification of 435 project sites. In addition, funding proposed in the Urban Park and Recreation appropriation would provide an additional \$240,000 in administrative support to supplement the base amount.

Through these and other activities, the Urban Park and Recreation Recovery program supports the achievement of long-term goal IIIc: The 32,451 recreational properties as of 1997, assisted by the Land and Water Conservation Fund, the Urban Park and Recreation Recovery program, and the Federal Lands to Parks program are protected and remain available for public recreation. Program goals for FY 1999 include the following: close out 95 percent of the active UPARR projects; and ensure no net loss as occurred to recreational properties assisted by the UPARR Act.

| Urban Park and Recreation Recovery Fund Workload Factors | FY 1998 Actual | FY 1999 Estimate | FY 2000 Estimate |
|---|---------------------------|-----------------------------|-----------------------------|
| Number of sites inspected and certified operational | 9 | 452 | 435 |
| Number of threatened sites | 2 | 17 | 25 |
| Number of active grants completed and closed out | 7 | 11 | 3 |

B. Historic Preservation Fund Administration FY 1999 Estimated Program and Anticipated Accomplishments

Enacted: \$1,294,000

In addition to the operational administration and oversight of the Historic Preservation Fund grant program to States (approximately 120 active grants in FY 1998), the NPS develops program policy and guidance in consultation with program partners. Training, technical publications, information sharing, and other assistance are provided to recipients and their subgrantees, including 1,154 Certified Local Governments (CLGs), regarding comprehensive planning, identification, registration, and protection of historic, prehistoric, and cultural properties nationwide.

- The NPS implements policy guidance to ensure that the 59 State Historic Preservation Office programs and the more than 850 projects awarded by States each year to local governments, universities, and others are operated according to applicable laws and regulations that are uniformly applied.
- Workload includes awarding new grants under this appropriation and assuring that funds awarded under the prior year appropriation to the States are committed and expended promptly, and monitoring the expenditure and completion of direct grants such as those awarded to Historically Black Colleges and Universities and to Indian tribes.
- The tribal grants program includes notification of fund availability, application processing, project selection, grant award, and grant administration. A total of 42 tribes received grant assistance totaling \$2.296 million in FY 1998 representing the full range of cultural heritage and preservation needs. The NPS also administered more than 150 grant-assisted projects that were awarded during fiscal years 1994 through 1997.
- Seventeen grants to tribes to assume State Historic Preservation Office responsibilities on their reservations as authorized under Section 101(d) of the National Historic Preservation Act are planned for 1999. Other tribal project grants will include support for tribal resource management plans, historic preservation skills development, tribal museum and cultural heritage centers, historic and archeological surveys, and oral history.

National Recreation and Preservation/Grants Administration

- The NPS has been consulting with Indian tribes, Alaskan Natives and Native Hawaiians or heritage preservation programs, providing technical assistance, implementing related new authorities for tribal preservation in the 1992 amendments to the National Historic Preservation Act, and overseeing grant assistance to their local heritage preservation programs.

Performance Goals

| | |
|----------------------|---|
| Long-term Goal IIIa1 | By September 30, 2002, increase by 15%, over 1997 level, the number of significant historic and archeological properties protected through Federal programs or official designation at local, State, Tribal, or national levels. |
| Annual Goal IIIa1 | By September 30, 2000, increase by 9% (cumulative) over 1997 levels, the number of significant historic and archeological properties protected through Federal programs or official designation at local, State, Tribal, or national levels. |
| Long-term Goal IIIa2 | By September 30, 2002, increase by 20%, over 1997 levels, the number of significant historic and archeological properties protected nationwide through Federal, State, local, or Tribal statutory or regulatory means or through financial incentives or by the private sector. |
| Annual Goal IIIa2 | By September 30, 2000, increase by 12% (cumulative) over 1997 levels, the number of significant historic and archeological properties protected nationwide through Federal, State, local, or Tribal statutory or regulatory means or through financial incentives or by the private sector. |
| Long-term Goal IIIa3 | By September 30, 2002, achieve a 10% increase in user satisfaction, over 1998 baseline levels, with the usefulness of technical assistance provided for the protection of historic and archeological properties. |
| Annual Goal IIIa3 | By September 30, 2000, develop and implement a strategy to improve the usefulness and delivery of NPS technical assistance based on survey results, and increase user satisfaction by 6% over 1998 baseline levels. |

| Historic Preservation Fund Administration Workload Factors | FY 1998 Actual | FY 1999 Estimate | FY 2000 Estimate |
|---|---------------------------|-----------------------------|-----------------------------|
| Number of active grants | 200 | 210 | 220 |
| Number of amendments reviewed | 150 | 165 | 175 |
| Number of progress reports | 115 | 120 | 125 |
| Number of applications to become CLGs | 44 | 46 | 49 |

National Recreation and Preservation/Grants Administration

***C. NAGPRA Grants Administration
FY 1999 Estimated Program and Anticipated Accomplishments***

Enacted: \$163,000

Section 10 of the Native American Graves Protection and Repatriation Act of 1990 (U.S.C. 25 USC 3001) authorizes the Secretary of the Interior to provide grants to over 800 recognized Indian tribes, Native Hawaiian organizations, and approximately 4,000 large museums to assist in carrying out the requirements of the act to summarize, inventory, and repatriate Native American and Native Hawaiian human remains and other cultural items. These funds are used for the administration and review of grant applications, and to provide training and technical assistance to tribes, museums, and public agencies, which are potential grant recipients, in complying with the statute.

- In FY 1998, the Service awarded 45 NAGPRA grants totaling \$2.339 million. The Service has assumed oversight and review responsibilities to ensure that the grantees comply with the requirements and purposes of the act. In addition, the NPS is providing followup with grant recipients to verify the satisfactory completion of their proposed projects, and analyzing reports on the funding and accomplishments of the program.
- The Service has prepared application materials and selection criteria for the FY 1999 grants and has distributed them to Indian tribes and museums.

| Native American Graves Protection Workload Factors | FY 1998 Actual | FY 1999 Estimate | FY 2000 Estimate |
|---|---------------------------|-----------------------------|-----------------------------|
| Number of grants awarded to tribes and museums | 45 | 45 | 45 |
| Number of amendments reviewed | 150 | 150 | 150 |
| Number of progress reports reviewed | 100 | 100 | 100 |